FISCAL NOTE

Bill #: SB0092 Title: Three year averaging of ANB

Primary Sponsor: Ryan, D Status: As Introduced

| Sponsor signature | | Date | Chuck Swysgood, Budget Director | | Date | |
|-------------------------------|-------------------------------------|------|---------------------------------|-------------------------------|------------------|--|
| - | Fiscal Summary | | FY 2004 Difference | | Y 2005 erence | |
| Expenditures: General Fund | | | \$(| | 45,000 | |
| - | Net Impact on General Fund Balance: | | \$0 | 0 (\$9,94 | 5,000) | |
| | Significant Local Gov. Impact | | | Technical Concerns | | |
| | Included in the Executive Budget | | | Significant Long-Term Impacts | | |
| | Dedicated Revenue Form Attached | | | Needs to be included | in HB 2 | |

Fiscal Analysis

ASSUMPTIONS:

- 1. Beginning in the 2004-2005 school year, SB 92 calculates a school district's basic and per-ANB entitlements using either the current average number belonging or the average number belonging calculated over a three-year period. The district entitlement is set at the greater of the two figures.
- 2. The average number belonging (ANB) in K-12 public schools will be as follows:

| | FY 2003 | FY 2004 | FY 2005 |
|----------|---------|---------|---------|
| K-6 ANB | 76,057 | 73,619 | 72,044 |
| 7-8 ANB | 25,082 | 25,546 | 25,220 |
| 9-12 ANB | 50,366 | 50,100 | 49,277 |
| Totals | 151,505 | 149,265 | 146,541 |

3. Under SB 92, the average number belonging (ANB) in K-12 public schools will be as follows:

| | FY 2003 | FY 2004 | FY 2005 |
|----------|---------------|---------|---------|
| K-6 ANB | 76,057 | 73,619 | 74,918 |
| 7-8 ANB | 25,082 | 25,546 | 25,313 |
| 9-12 ANB | <u>50,366</u> | 50,100 | 50,265 |
| Totals | 151,505 | 149,265 | 150,496 |

4. The basic and per-ANB entitlements would remain at FY 2003 levels for FY 2004 and FY 2005. The basic and per-ANB entitlements would be set as follows:

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| | FY 2003 | <u>FY 2004</u> | <u>FY2005</u> |
|-----------------------------|-----------|----------------|---------------|
| Basic entitlement EL | \$19,244 | \$19,244 | \$19,244 |
| Basic entitlement HS | \$213,819 | \$213,819 | \$213,819 |
| Per-ANB entitlement EL | \$3,906 | \$3,906 | \$3,906 |
| Per-ANB entitlement HS | \$5,205 | \$5,205 | \$5,205 |
| Direct State Aid Percentage | 44.7% | 44.7% | 44.7% |

- 5. The statewide taxable valuation will increase by 4.0% in FY 2004 and by 5.5% in FY2005.
- 6. Under current law, direct state aid will be \$319.27 million in FY 2004 and \$314.03 million in FY 2005. Special education payments will be \$34.91 million in FY 2004 and FY 2005. Guaranteed tax base aid to schools will be \$97.83 million in FY 2004 and \$94.93 million in FY 2005.
- 7. SB92 does not affect the state special education appropriation.
- 8. Under SB92, direct state aid will be \$319.27 million in FY 2004 and \$321.17 million in FY 2005. Guaranteed tax base aid paid to schools will be \$97.83 million in FY 2004 and \$97.72 million in FY 2005.
- 9. If school district general fund budgets increase, increased salaries will lead to higher district retirement costs. District retirement costs are charged to the county retirement levies and state retirement guaranteed tax base (GTB) aid. Since the increase in budget authority in this bill will offset a significant portion of over BASE and over maximum budgets the majority of the additional budget authority is anticipated to decrease local taxes and not increase local budgets.

FISCAL IMPACT:

| TISCAL IMITACI. | FY 2004 <u>Difference</u> | FY 2005 <u>Difference</u> |
|---|------------------------------|------------------------------|
| Expenditures: Local Assistance | \$0 | \$9,945,000 |
| Funding of Expenditures: General Fund (01) | \$0 | \$9,945,000 |
| Net Impact to Fund Balance (Revenue minus Funding General Fund (01) | g of Expenditures): \$0 | (\$9,945,000) |

EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

School districts with increasing enrollment will not be impacted from this bill. The majority of school districts have decreasing enrollment. The BASE and maximum amounts for these districts will increase. Districts with decreasing enrollments will see increases in their maximum budget amounts unless they have implemented the provisions for "soft caps" provided in 20-9-308 MCA. 87 districts have budgets above the maximum amount in FY 2003 under the provisions of "soft caps". An additional 22 districts use their grand fathered above maximum budgets also provided in 20-9-308 MCA. These districts may not see an increase in the budget that they are allowed under law.

School districts with increased budget authority will respond to SB 92 in two ways. Most districts will increase general fund spending; others will provide property tax relief. Some districts will combine the two approaches. Districts that are currently spending at the BASE budget level will be required to increase spending and local property taxes to achieve the new BASE level. Increases in property taxes to support the over-BASE portion of school district budgets will require voter approval.

LONG-RANGE IMPACTS:

The additional cost as a result of this bill is anticipated to decrease when enrollments stabilize or increase.